Social science and the CFP

How can social science findings strengthen social dimension CFP?

29-3-2019 Marloes Kraan, presentation @ DGMARE





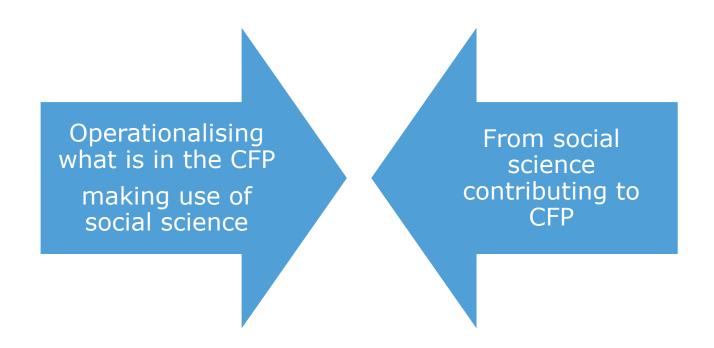








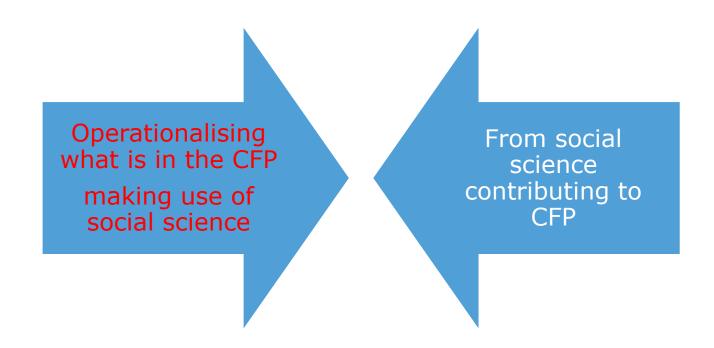
Social science and the CFP: 2 approaches possible







Social science and the CFP: 2 approaches possible







1A: What are the objectives?

ICES WKSIHD-BESIO REPORT 2017

INTEGRATED ECOSYSTEM ASSESSMENTS STEERING GROUP

ICES CM 2017/SSGIEA:15

REF ACOM AND SCICOM

Report of the SIHD Workshop on Balancing Economic, Social, and Institutional Objectives in Integrated Assessments (WKSIHD-BESIO)

29 November - 1 December 2017

The Hague, The Netherlands







1A: What are the objectives?

		Economic, Social, and ments (WKSIHD-BESIO)			21	EPORT 20
						ITS STEERING GR
	DRAFT objectives categories	Objective: quotes and/or topics	Candidate indicators	Source	Scal e	OM AND SCIC
econ, soc	Sustaining communities	encouraging coastal and maritime tourism ~IMP	# of tourists at EU coasts; # of tourists on cruise ships/sailboats, # recreational fisher	IMP	EU	
soc	Sustaining communities	"thriving coastal communities" (CFP, COM(2011) 417 final)	Population and economic activity in coastal areas etc.	CFP	EU	200 200 200 200
soc	Sustaining communities	developing the maritime potential of the EU's outermost regions and islands ~IMP	Measures of fishing related businesses in outer- most regions	IMP	EU	n Balanci I Objectiv
Econ, soc, inst	Sustainability	"enabling the sustainable use of marine goods and services by present and future generations" MSFD art. 1.3	Sustainable use has many different and poorly specified ESI definitions; E.g., is catch > advised level? Or catch > MEY? Also, fishing impacts; availability of ocean resources to differenet user groups (e.g. recreational users).	MSFD	EU	SIHD-BESI
soc	Food security	"Availability of food supplies at reasonable prices" (CFP Preamble par 4)	Retail price index for seafood products	CFP	EU	Netherla
soc	Food security	"a diverse supply of fishery and aquaculture products" CFP, reg 1380/2013 art. 35	Sales of seafood products by product category	CFP	-	
soc	Food security	"contributing to the availability of food sup- plies" (CFP, reg 1380/2013 art. 2.1)	seafood kg per capita produced in the EU	CFP	EU	
soc	Food security	"contribute to the supplying of highly nutri- tional food" (CFP, reg 1380/2013 preamble para 12)	seafood kg per capita; measures of food safety; compliance with EU safety standards; specific con- sumption of more nutrious species	CFP		
soc	Food security	"reducing the Union market's dependence on food imports" (CFP, reg 1380/2013 preamble para 12)	Domestic seafood production and seafood imports	CFP		
soc	Quality of life/wellbeing,	"the improvement of safety and working condi- tions for fishing operators." (CFP, reg 1380/2013 proamble para 15)	Accidents in the seafood industry	CFP		enal cral Council (
soc	Quality of life/wellbeing, health	"satisfying the real needs of informed consum- ers (CFP, COM(2011) 417 final)	Percentage of seafood certified under different sys- tems; food labeling requirements	CFP	EU	Exploration of the seil International poloration de la Mer

Developing indicators



PGECON - EUMAP

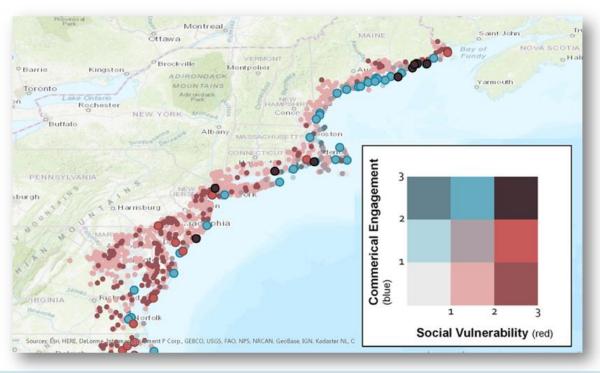






Example – work in the US

Where are socially vulnerable fishing communities?





U.S. Department of Commerce | National Oceanic and Atmospheric Administration | NOAA Fisheries | 8

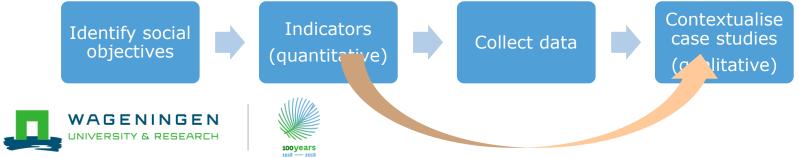




Make use of mixed methods







1B - What are key concepts?

- The CFP aims to ensure that fishing and aquaculture are environmentally, economically and socially sustainable and that they provide a source of healthy food for EU citizens. Its goal is to foster a dynamic fishing industry and ensure a fair standard of living for fishing communities.
- Stakeholder involvement -> ref AC's
- CFP Essentials:
 - Sustainability in depth
 - International dimension
 - EMFF
 - Sustainable tools of seafood market





Key concepts related to social aspects



Socially sustainable



Healthy food (EU citizens)



Dynamic fishing industry



Fair standard of living fishing communities



Stakeholder involvement



Sustainability in depth How?

Human behavior.





Sustainability in depth: rules based on fish

stocks...

Rules

'Many collapses result of

of stocks' (Hillborn 1985).

resources, it n

and profitability for all.

misunderstanding behaviour instead

'human behaviour key source of uncertainty' & 'Resource users behave in a manner that is often unintended by the designers of the management system' (Fulton et al 2011).

to safeguard fair access, sustainability

Fisheries science

Scientific advice is the basis for good policy making, setting fishing opportunities according to the state and productivity of fish stocks.





What drives fishermen' behaviour?



Able?

Willing?

Do we **understand** why fishermen do what they do?





How do we (in applied fisheries science) deal with fisher's making choices?

■ "In many studies on fishers behaviour economics are used as the main driver for the choices of individuals (Gordon, 1953, Gillis et al., 1995b, Babcock and Pikitch, 2000, Poos et al., 2010, Dowling et al., 2012). It is assumed fishers will adapt their behaviour and trade-off cost and benefits in order to maximize their profits".

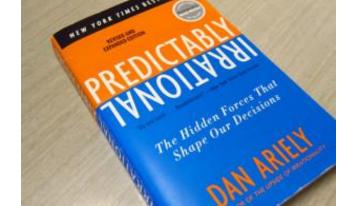


J.Batsleer 2017



Yet....

- What we know from social science & behavioural economics is that people are not rational operating individuals.
- In fact people are 'predictably irrational'
- In fact people are also very social
- There are rules, there are outcomes, but not in sight what happens; compliance?







(How) Can we make a better link?

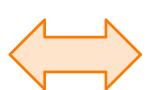
Current common representation of fishers' behaviour in

Fisher behaviour in fishing practice



Traditionele boomkor 2013





Vangstwaarde (kEuro) 1000 <= 5000





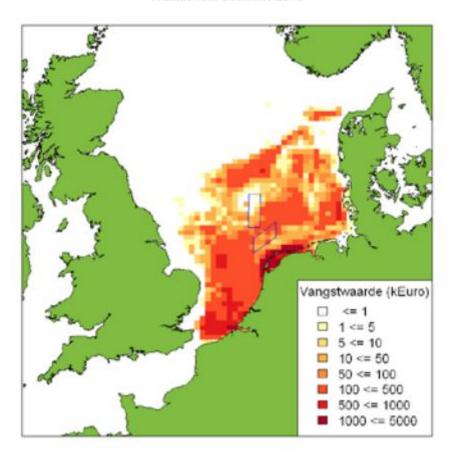
Traditional beamtrawl 2013, catchvalue

Why do we want to do this? (1)

- Our image of fishers' behaviour:
- We only rationalise about the result / effect of behaviour, without understanding what causes the behaviour.

This is quite fine (I guess) for understanding fleet behaviour at aggregate level.

Traditionele boomkor 2013



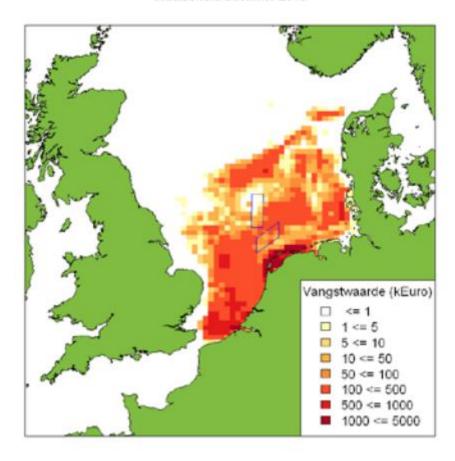




Why do we want to do this? (2)

- Not sufficient to understand diversity
 - Within métiers
 - i.e. fishermen operate in different métiers
- Nor to predict how (big) changes will work out.
 - i.e. the landing obligation in Europe or revision technical measures

Traditionele boomkor 2013



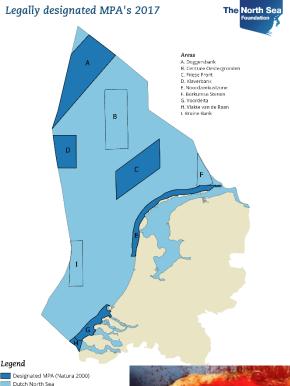




Change is coming in the Dutch fishery







European parliament votes to end electric pulse fishing

Campaigners hail movement towards prohibiting the controversial practice but warn other measures will leave European waters in a worse state



▲ MEP Philippe Lamberts holds a placard to stop electric pulse fishing, next to German co-president of the Greens parliamentary group, Ska Keller, before a voting session at the European parliament in Strasbourg on 16 January, Photograph: Frederick Florin/AFP/Getty Images

The European Union's parliament has voted to prohibit the controversial practice of electrical pulse fishing within EU waters, to the approval of some groups of small-scale fishermen and green campaigners.

However, a series of other measures designed to prevent overfishing and preserve the marine environment were voted down. Campaigners say the rejection will have a damaging effect on Europe's fisheries for many years.





50 75



Example: Landing obligation (1)

"It (the landing obligation) is designed to trigger behavioural change and encourage fishermen to improve selectivity voluntarily to avoid catching small low value fish that will now have to be landed and counted against quota's." [EU Commission impact assessment new TM 2016]

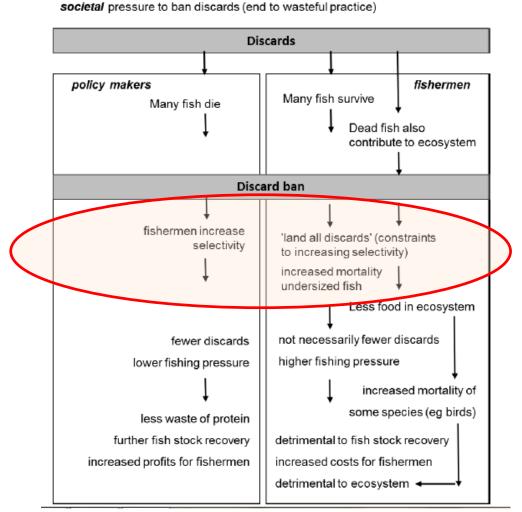






Example: Landing obligation (2)

- It is expected that the landing obligation will stimulate fishermen to fish more selective.
- Are they able?
 - Technical / rules
 - To what point?
- Are they willing?
 - Do they support the goal and mean of the landing obligation?





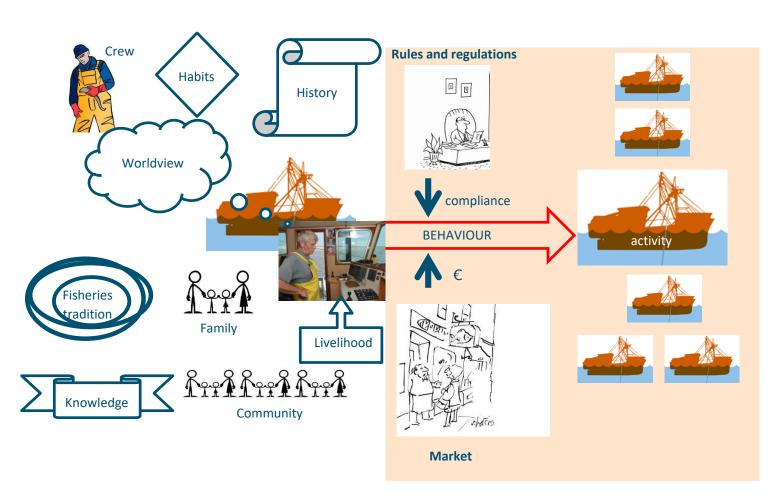








Understanding fisher behaviour



Outcomes: Catch & impact





Understanding fisher behaviour: replication of Boonstra study in Dutch context



Original Article

Classifying fishers' behaviour. An invitation to fishing styles

Wiebren J Boonstra ⋈, Jonas Hentati-Sundberg

First published: 21 August 2014 | https://doi.org/10.1111/faf.12092 | Cited by: 17

Market





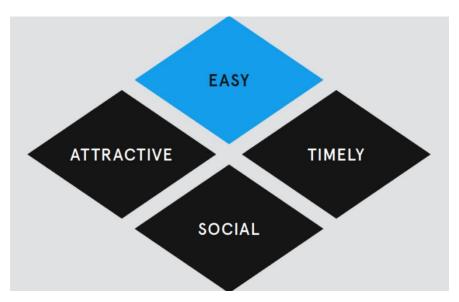
How to (best) steer behaviour?







New ways of steering behaviour?







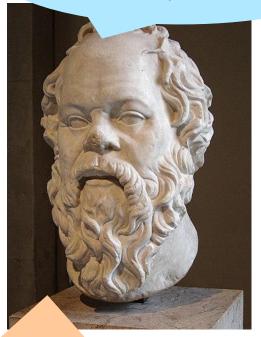


And old ways, but now really ©

- Stakeholder participation
- Co-management
- Challenge multi-level governance

How can we get the industry to take more responsibility?

If you ask people questions, you make them respons able...







And old ways, but now really ©

How can we get the industry to take more responsibility?

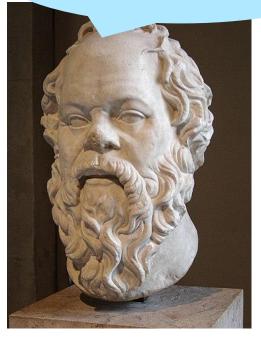
- Stakeholder -
- Co-management
- Challenge multi-level governance

Sven Sebastian Uhlmann
Clara Ulrich
Steven J. Kennelly Editors

The European
Landing
Obligation
Reducing Discards in Complex,
Multi-Species and Multi-Jurisdictional
Fisheries

EXTRAS ONLINE

If you ask people questions, you make them respons able...







And old ways, but now really ©

How can we get the industry to take more responsibility?

- Stakeholder -
- Co-management
- Challenge multi-level governance

If you ask people questions, you make them respons able...





The European Landing Obligation pp 179-196 | Cite as

Muddying the Waters of the Landing Obligation: How Multi-level Governance Structures Can Obscure Policy Implementation

Authors

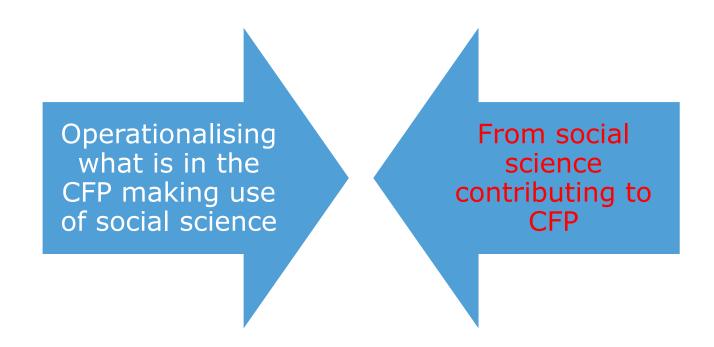
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Luc van Hoof, Marloes Kraan 🗹 , Noor M. Visser, Emma Avoyan, Jurgen Batsleer, Brita Trapman





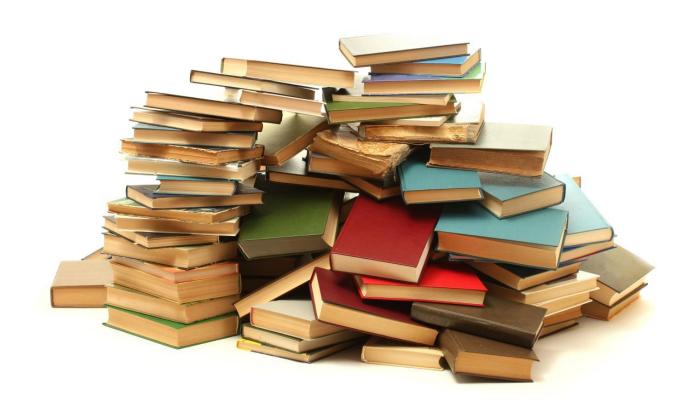
Social science and the CFP: 2 approaches possible







There is a whole lot of marine social science out there!







There is a whole lot of marine social science out there!







There is a whole lot of marine social science out there!

ICES Journal of Marine Science



ICES Journal of Marine Science (2017), doi:10.1093/icesjms/fsx057

Food for Thought

Practical steps toward integrating economic, social and institutional elements in fisheries policy and management

Robert L. Stephenson^{1,2}*, Ashleen J. Benson^{1,3}, Kate Brooks^{4,5}, Anthony Charles⁶, Poul Degnbol⁷, Catherine M. Dichmont^{8,9}, Marloes Kraan¹⁰, Sean Pascoe^{11,12}, Stacey D. Paul¹³, Anna Rindorf¹⁴, and Melanie Wiber¹⁵





Social science research agenda

Literature: a couple of articles written with a research agenda

- Symes & Hoefnagel 2010
- Urquhart et al 2011
- Bavinck, Jentoft, Scholtens 2018
- Arbo et al 2018
- Coming up:

MARE: research agenda 2019 (P&S)







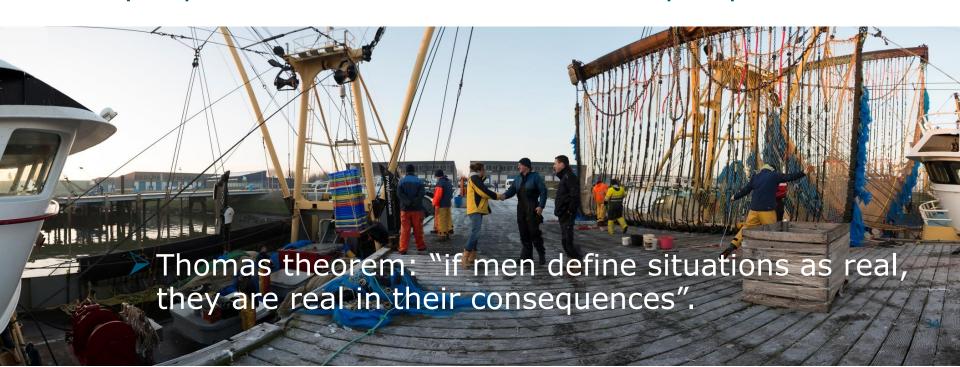






In general about social science

- ➤ Main generalization: context matters!
- ➤ Main questions:
 - ➤ Why do people do what they do? (agency)
 - ➤ How have they organized it? (structure)
- >Key aspect: understand this from their perspective.



Social science research agenda

Key concepts

- Fisher communities
- Wellbeing
- Identity
- Heritage
- Fishers knowledge
- Governance
- Social struggle
- Socio-cultural value of fishing: contribution fishing to local culture, sense of place





To do

- Make social and cultural attributes more relevant to fisheries policy makers (mapping, develop indicators)
- Skills of social scientists useful
- Critical social science (winners and losers, role of science, policy)
- Also study other users than fisheries
- New governance frameworks

Concluding

- 1. There are social objectives in the CFP, yet not all clearly defined, many not yet operationalised.
- 2. That is a pity; if not operationalised there are no yardsticks to measure social impact of policy; unintended consequences; dealt with *ad hoc* in politics. [science based policy???]
- 3. Social sciences have a lot to offer.
- 4. First steps to operationalise are taken.
- 5. Process to get there can be strengthened -> for instance by asking for applied social science research & interdisciplinary research.
- 6. Key for all policy: human behaviour. How can we better understand them? How can policy be more effective?





Thanks!

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- Environmental Policy Group Wageningen University
- MARE Centre for Maritime research <u>www.marecentre.nl</u>







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- WGSOCIAL:
- http://www.ices.dk/community/groups/Pages/WGSOCIA L.aspx
- *(forthcoming) Marloes Kraan and Marieke Verweij. Implementing the landing obligation in the Netherlands; an analysis of the gap between fishery and the ministry. In: P. Holm, M. Hadjimichael and S. Mackinson, (eds) Bridging the gap: Collaborative research practices in the fisheries. MARE Publication Series. Springer.





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- *2017 Robert L. Stephenson, Ashleen J. Benson, Kate Brooks, Anthony Charles, Poul Degnbol, Catherine M. Dichmont, Marloes Kraan, Sean Pascoe, Stacey D. Paul, Anna Rindorf, and Melanie Wiber. Practical steps toward integrating economic, social and institutional elements in fisheries policy and management. ICES Journal of Marine Science; Food for thought.





Research papers with a social science agenda:

- Symes & Hoefnagel (2010). Fisheries policy, research and the social sciences in Europe: Challenges for the 21st century. Marine Policy 34: 268-275. doi:10.1016/j.marpol.2009.07.006
- Urquhart et al (2011). Setting an agenda for social science research in fisheries policy in Northern Europe. Fisheries Research 108: 240-247. doi: 10.1016/j.fishres.2010.12.026
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