



Rijkswaterstaat
Ministry of Infrastructure and the
Environment



The Sinterklaasstorm 2013-12-5

The benefits of national
coordinated early warnings

Bart Vonk
Senior consultant Watersafety



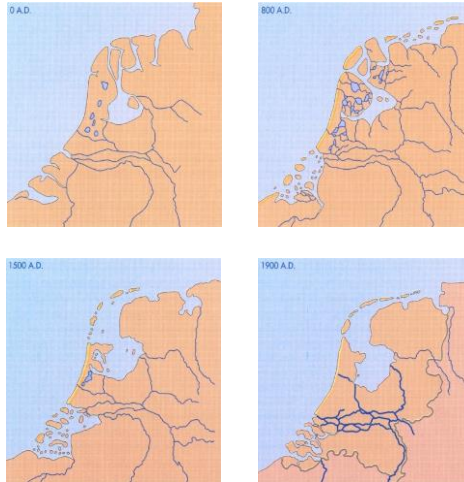
Content

- Coastal flooding history;
- Governance and policy of flood risk management;
- Development storm December 1st until December 7th
- Lessons learned and impacts for the future
- Does coordination stop when the storm is over?





Land/water development through the ages

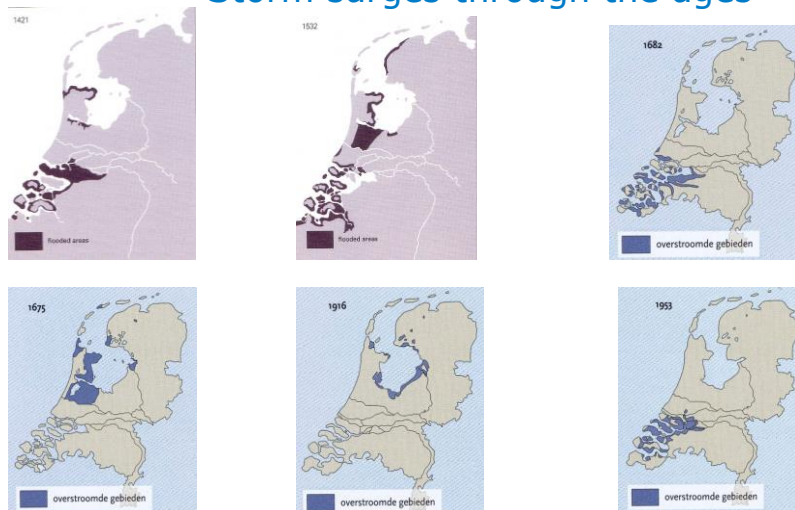


3

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Storm surges through the ages



4

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Effects of storm 1953

- 1836 inhabitants died
- 100.000 inhabitants lost there houses and their belongings
- Ten thousands of cattle drowned
- 200.000 ha flooded
- Nowadays people are still traumatised



5

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Respons: emergency measures

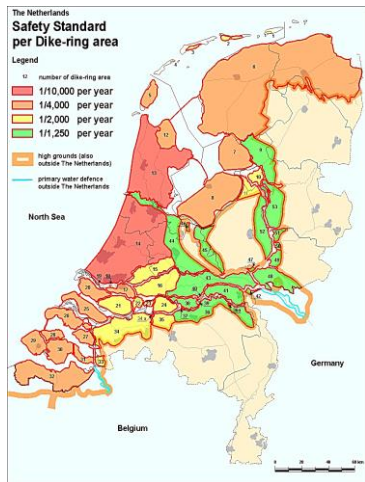


6

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Safety standards, as laid down in the current Water Act



- Probability of exceedance
- Dike rings with uniform standards.

Chance of experiencing a flood during a lifetime

- **Green** 6% (1:1,250)
- **Yellow** 3,75% (1:2,000)
- **Orange** 2% (1:4,000)
- **Red** 0,75% (1:10,000)

7

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



We have to defend us, as otherwise.... ..



8

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



But we must also be prepared in case of...



9

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



What is the objective of the National Coordination Centre Flood Threat (LCO)

- LCO is commissioned by The National Ministry of Infrastructure and Environment
- Operates on a national level
- Give early information (and warning) in case of extreme river discharge or storm surge that could cause flooding
- Give advice how to act at a national level (at regional level the water boards are responsible)
- Give advice on mobilization of nationally available emergency measures or material like pumps, F16s (remote control), big bags, etc.
- Give adequate information for communication/press releases

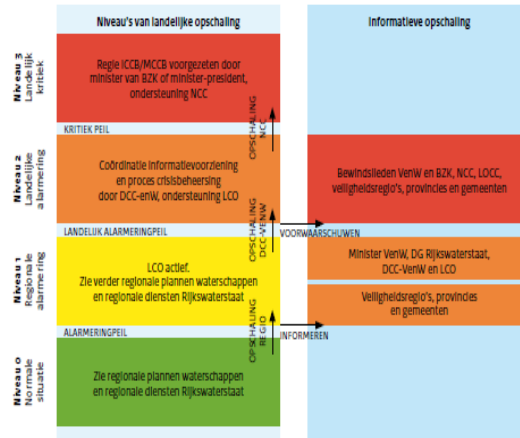
10

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Upscaling levels LCO

- Level 3: **code red (critical level)**
- Level 2: **code orange (national alarm)**
- Level 1: **code yellow (regional alarm)**
- 0: **code green (normal)**



11

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



development storm surge (related to forecasts)

Friday November 30:

Long term prediction shows a possible storm surge along the Dutch coast for Friday December 6

Sunday December 1:

50 % Chance of a water level that exceeds the warning levels (1/5 per year)

Tuesday December 3:

- 90 % Chance of exceeding regional warning levels at Vlissingen (south west Netherlands)
- 30 % chance of exceeding the national warning levels (1/40 per year)

Wednesday December 4:

- Upscaling to second level of crisis management (forming of a departmental crisis team)
- Focus shifts from Vlissingen to Delfzijl (Northern part of the Netherlands):
- Prediction for Thursday evening: high storm surge combined with ebb

Thursday December 5 in the morning:

- Delfzijl likely 2 high tides
- First: night Thursday to Friday exceeding level 1
- Second: Friday afternoon no exceeding of warning levels

Thursday December 5 LCO-announcement at 17:26 uur:

Delfzijl (NL-D Ems estuary): critical water levels; design level could nearly be reached

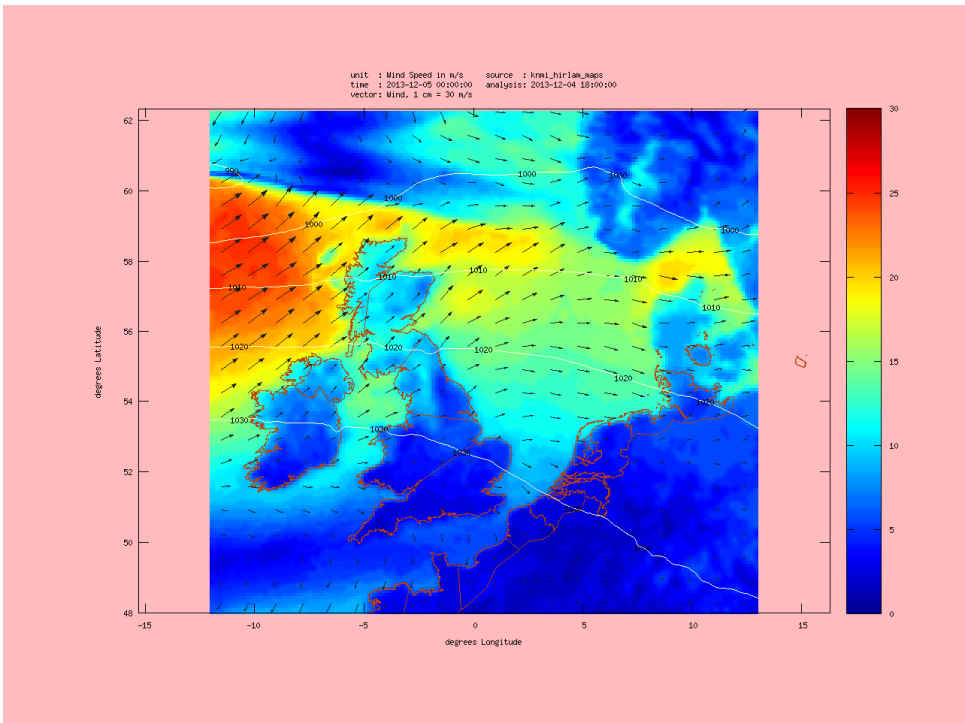
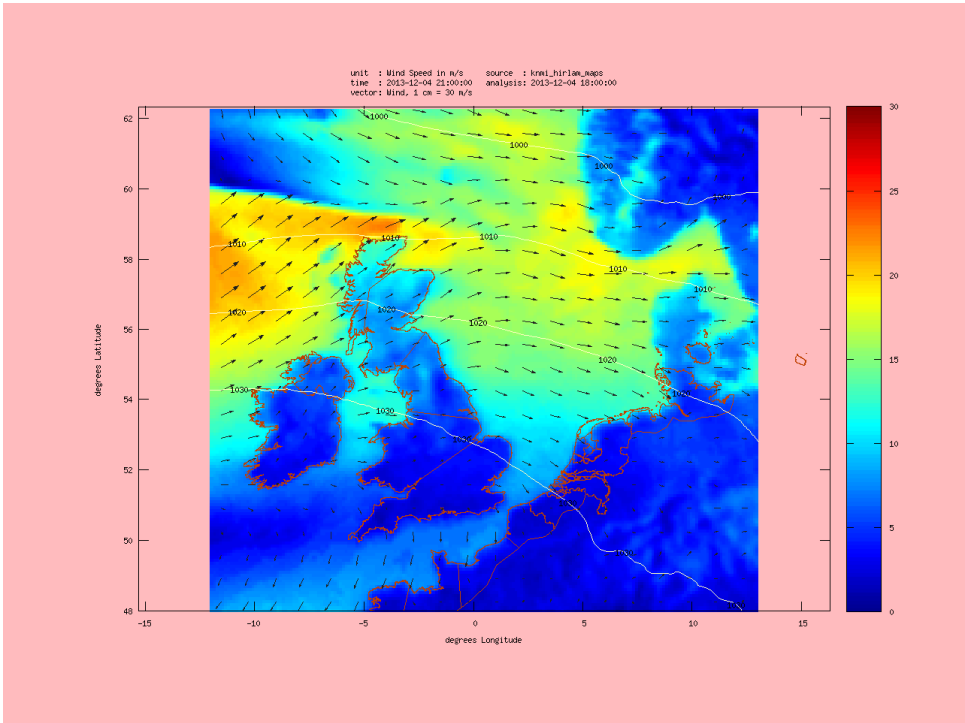
Exceeding level 2 in the night December 5th-6th

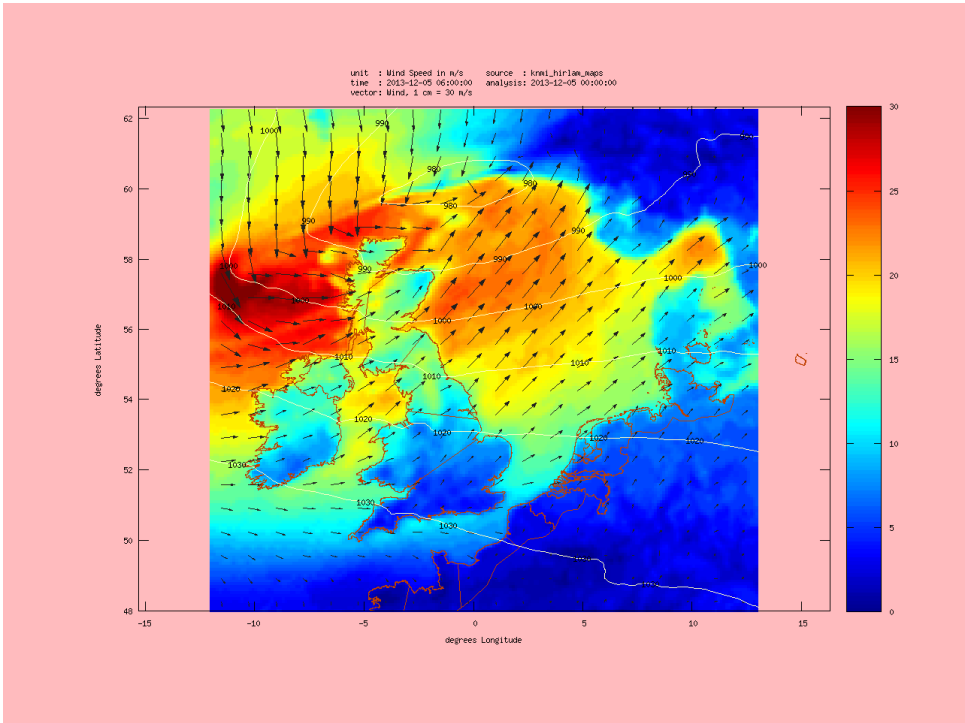
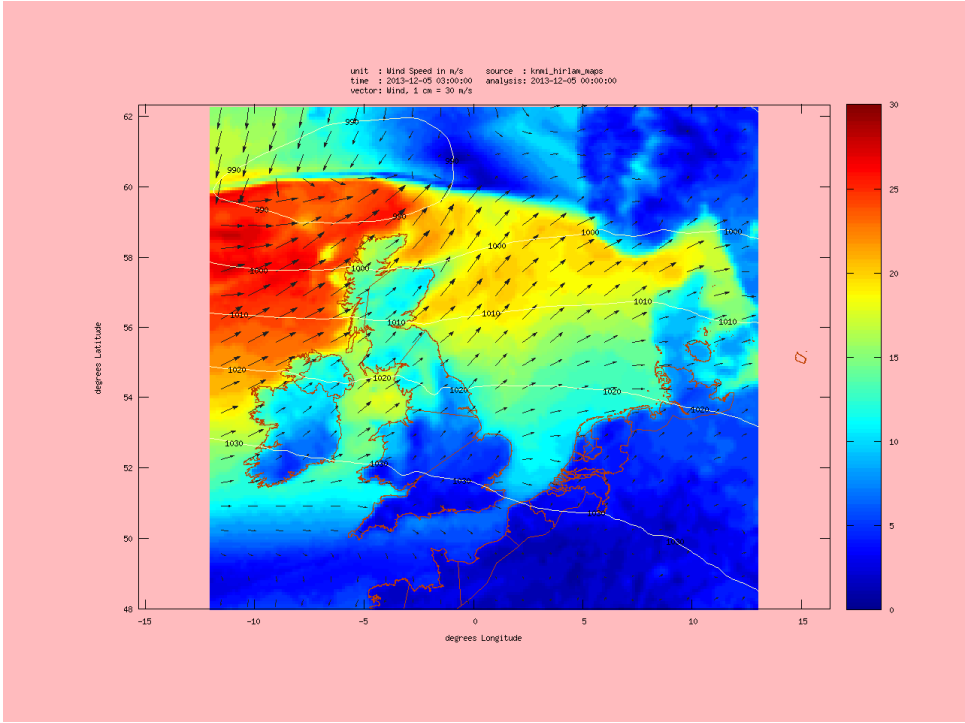
Exceeding of level 1 in the afternoon December 6th is possible

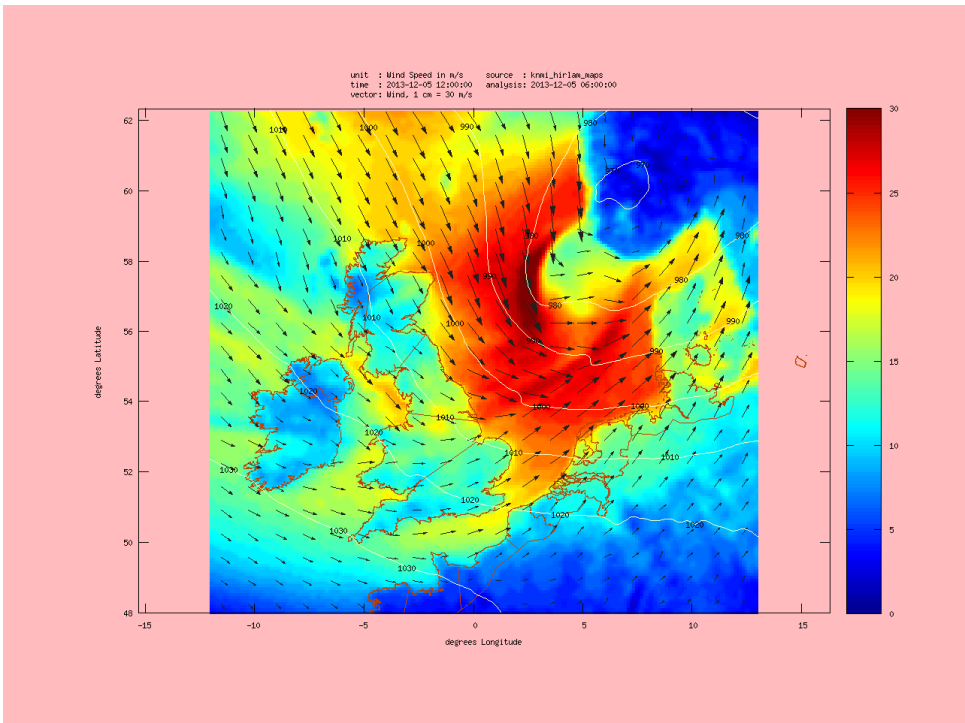
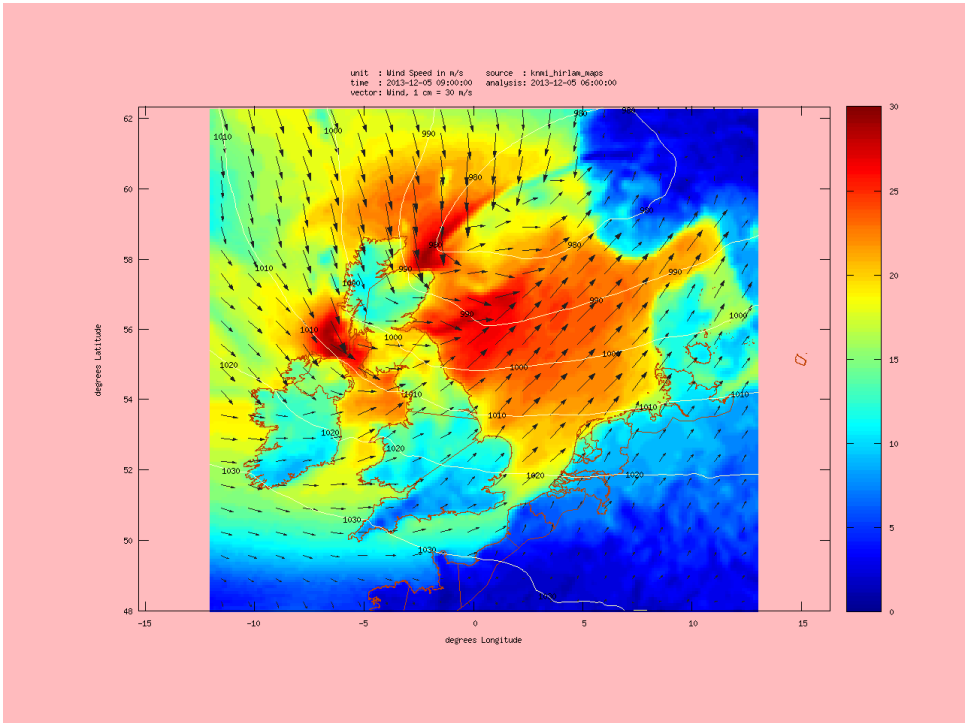
The levees are strong enough to withstand this storm, only small (normal) damage is expected

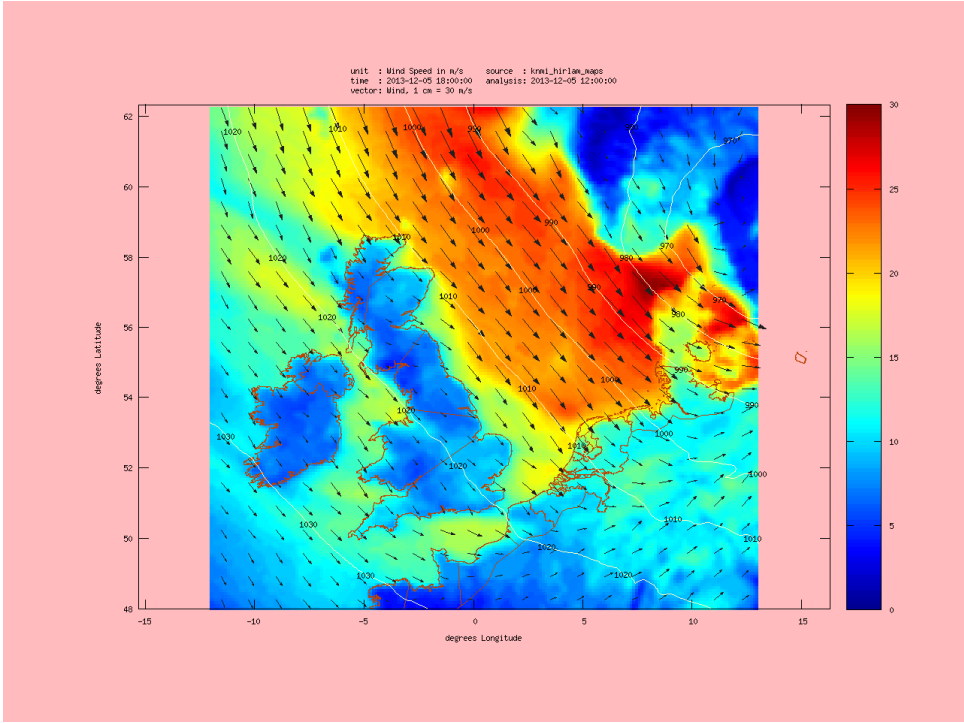
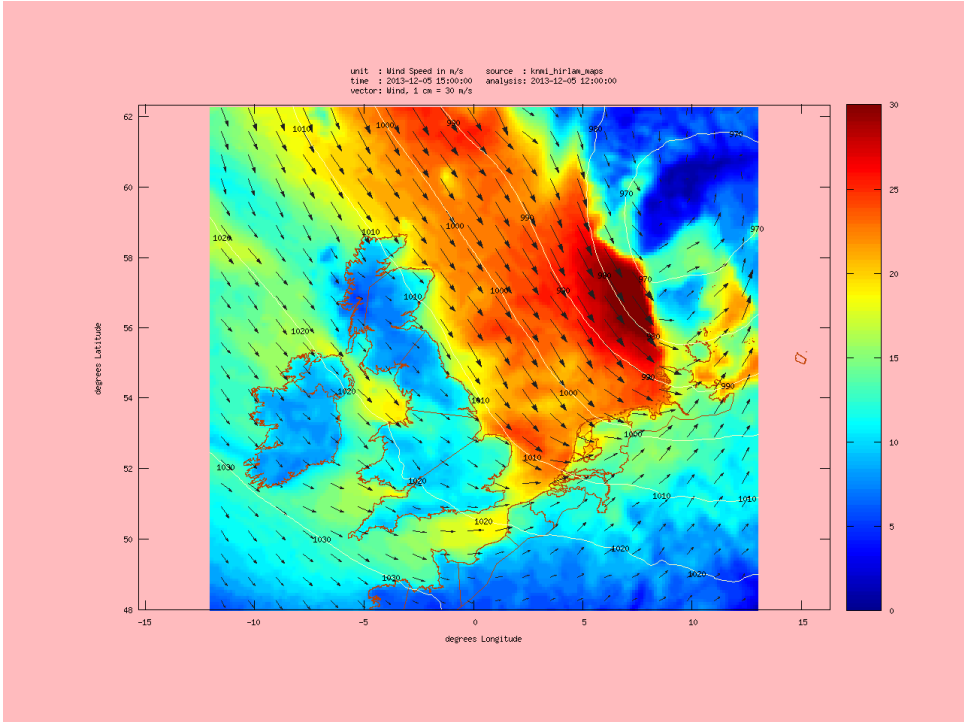
12

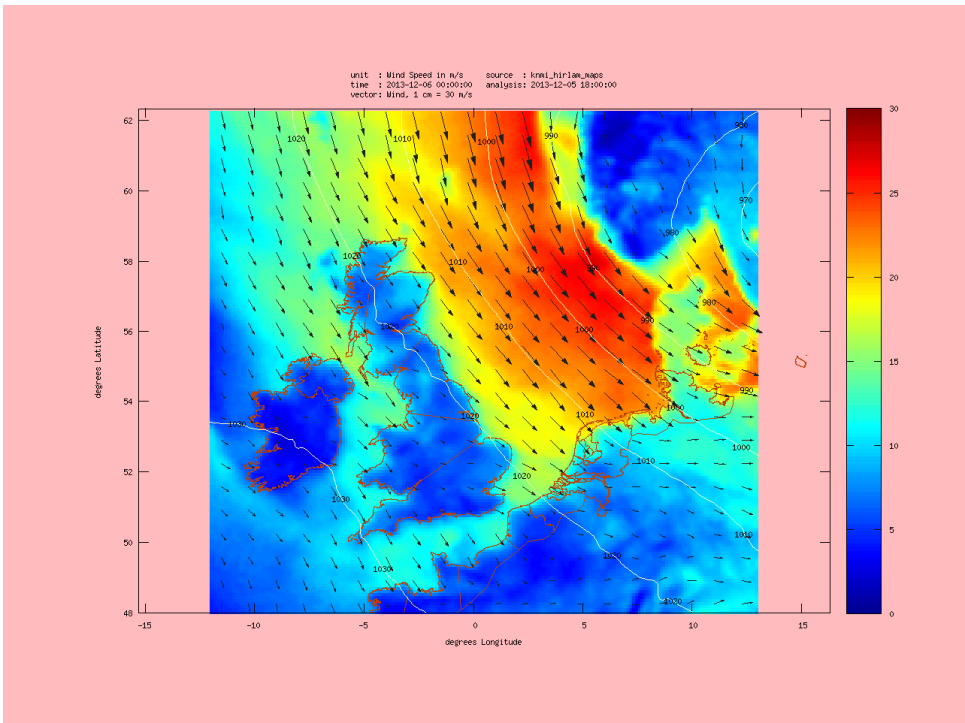
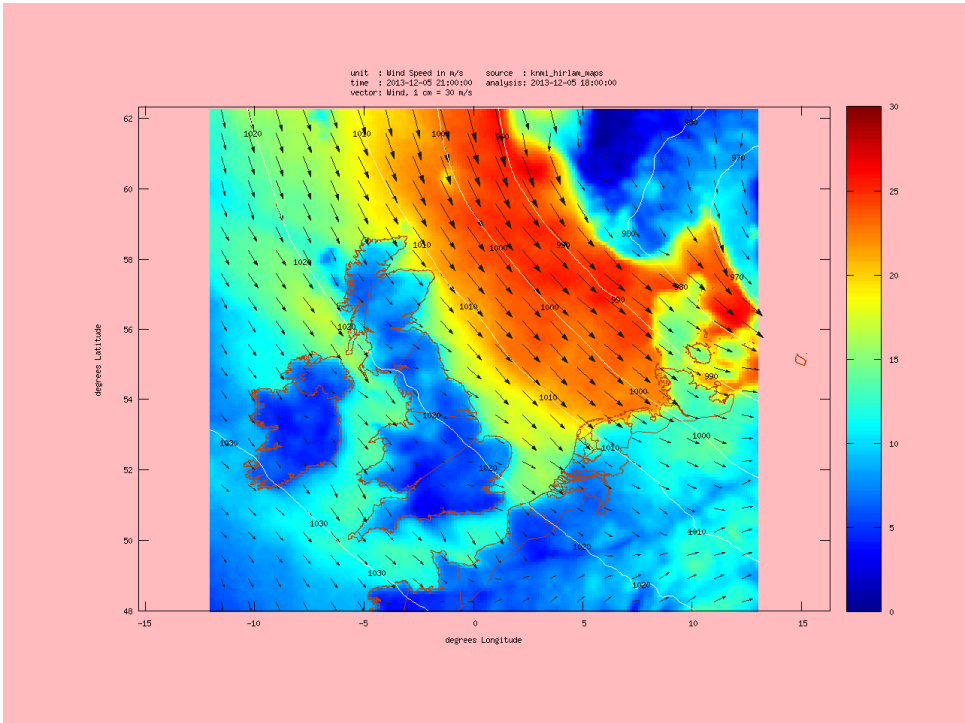
Rijkswaterstaat
The Sinterklaasstorm 2013-12-5

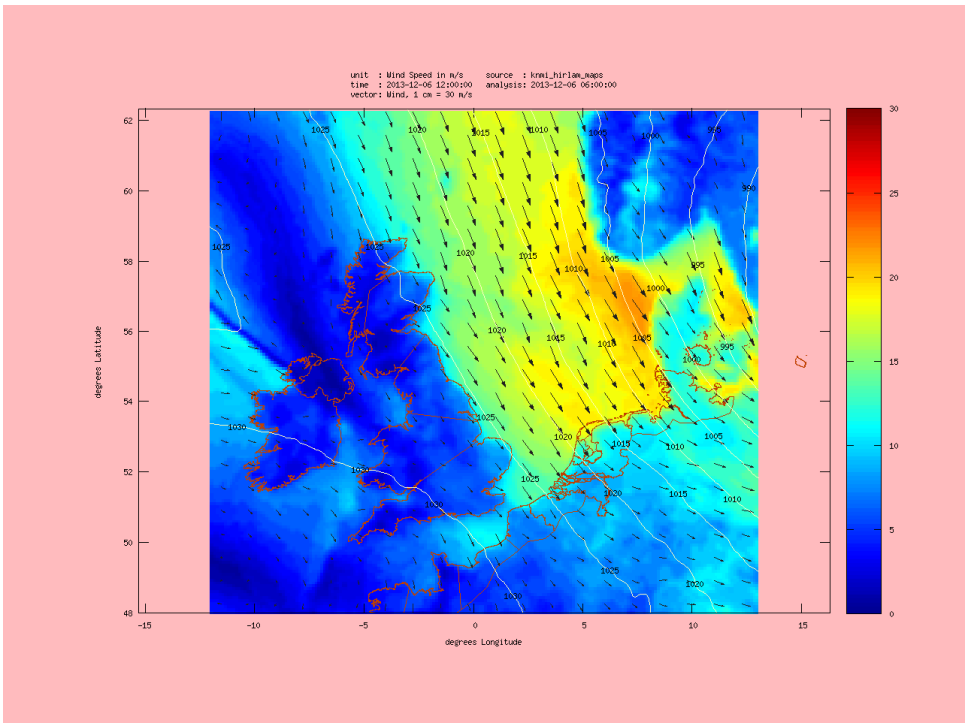
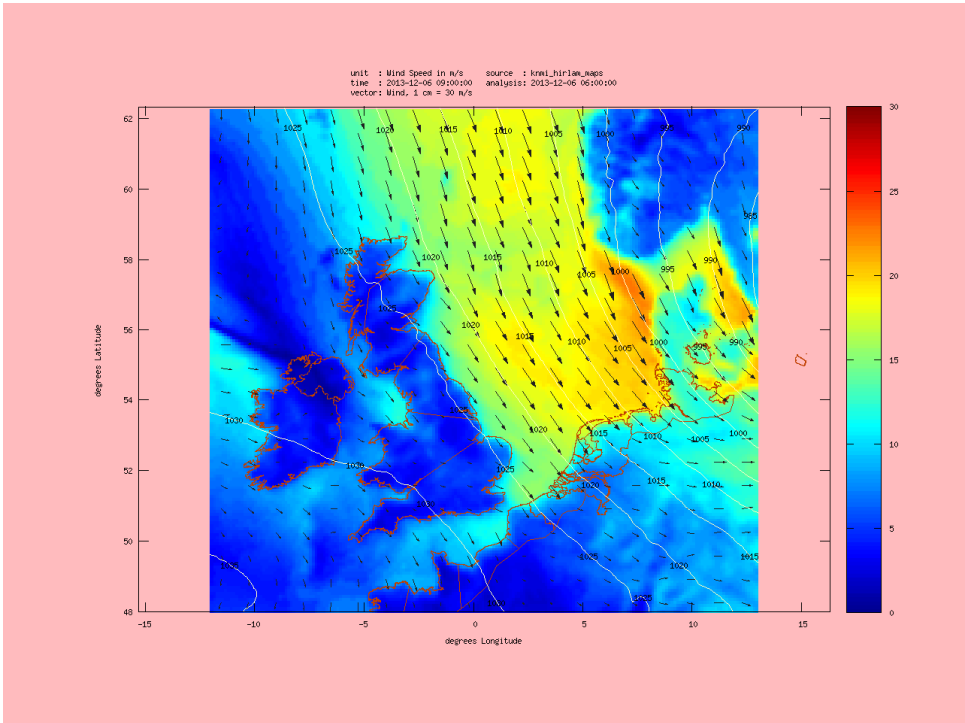


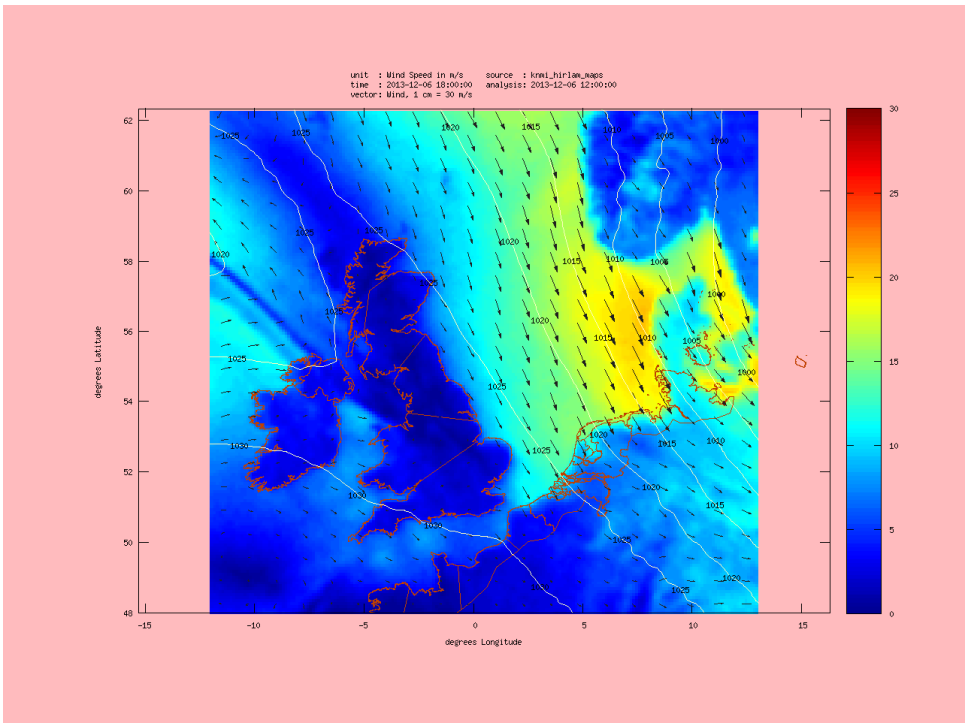
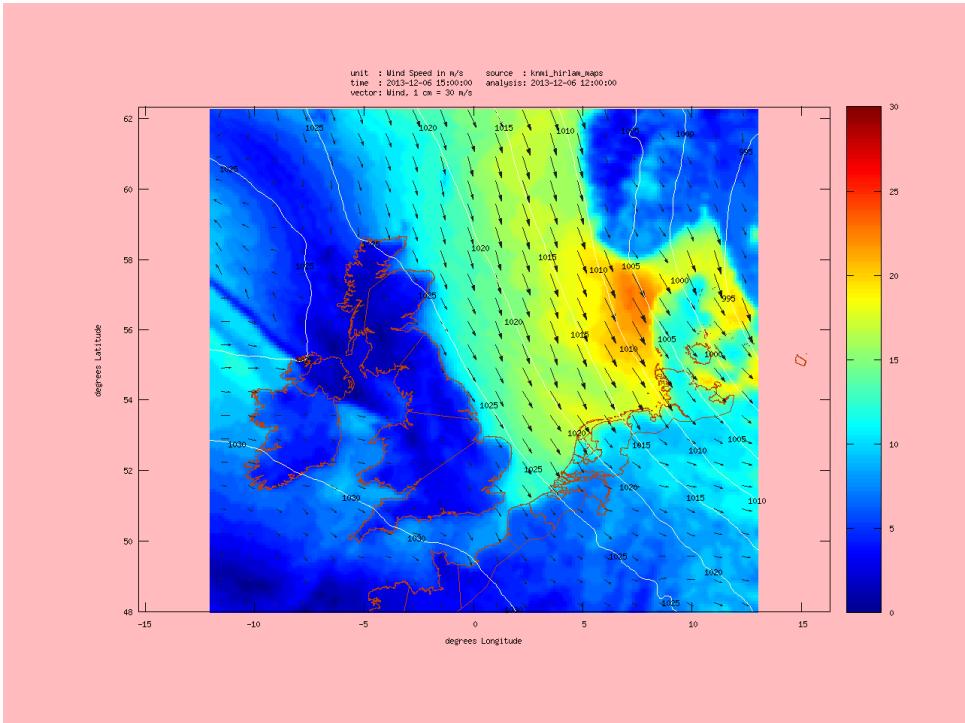


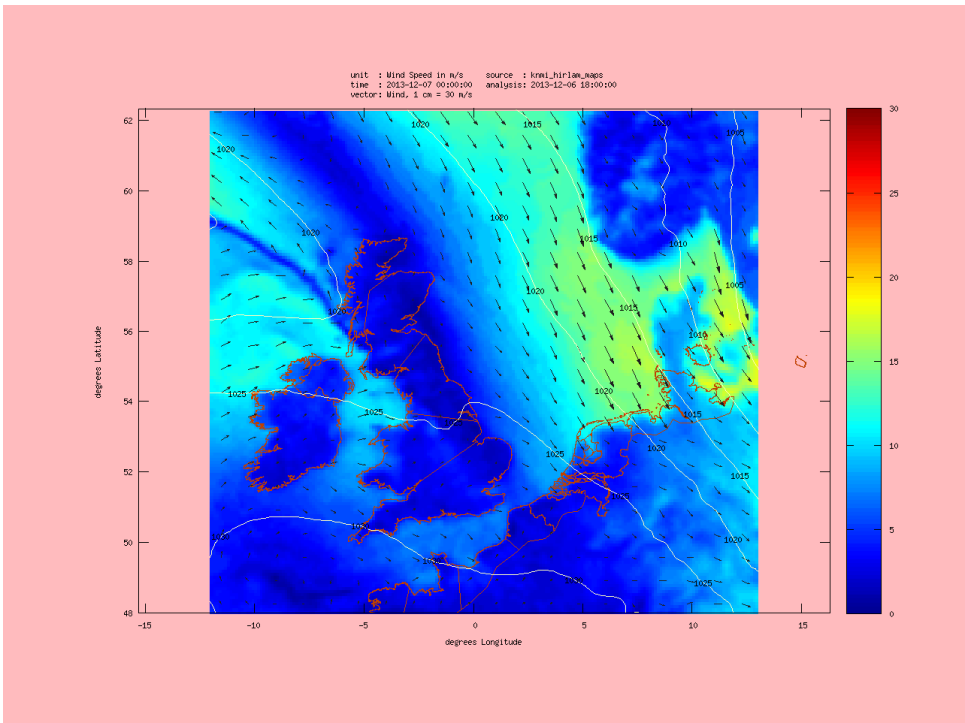
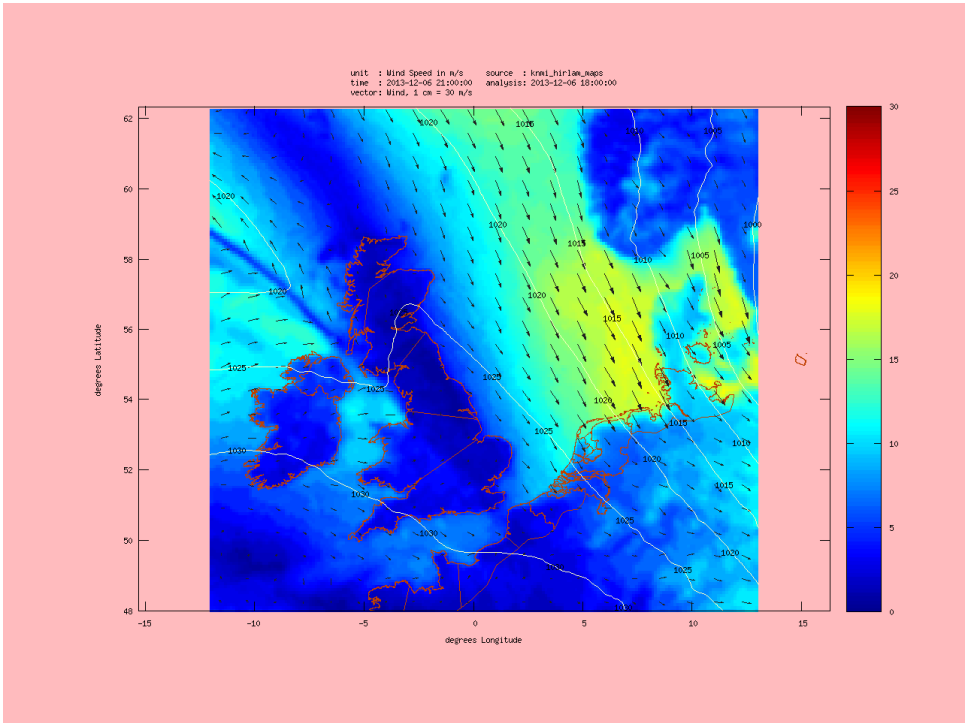


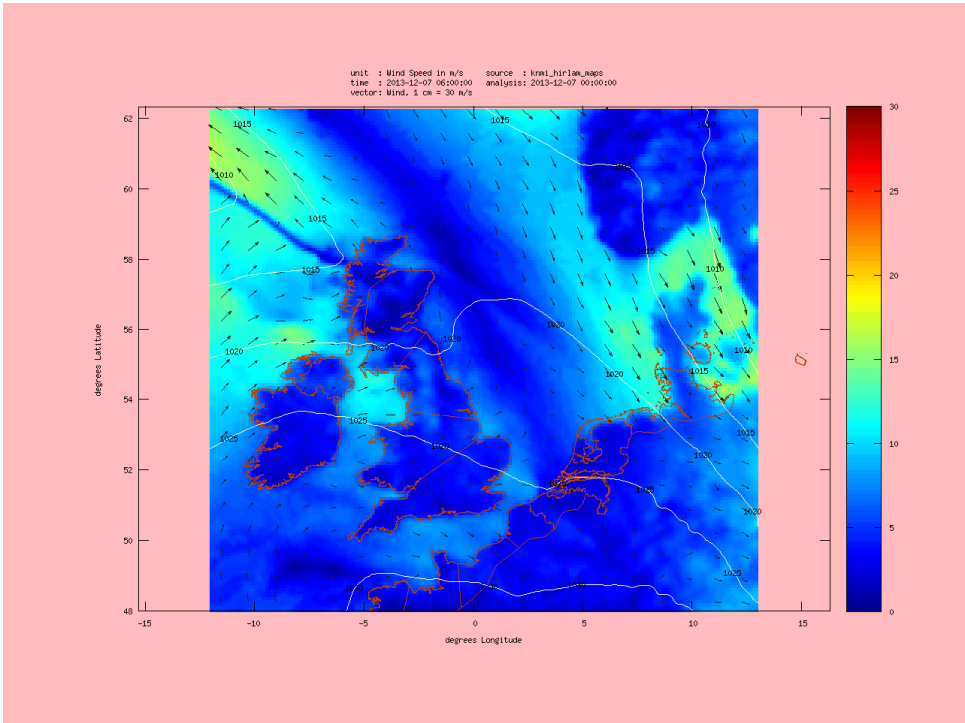
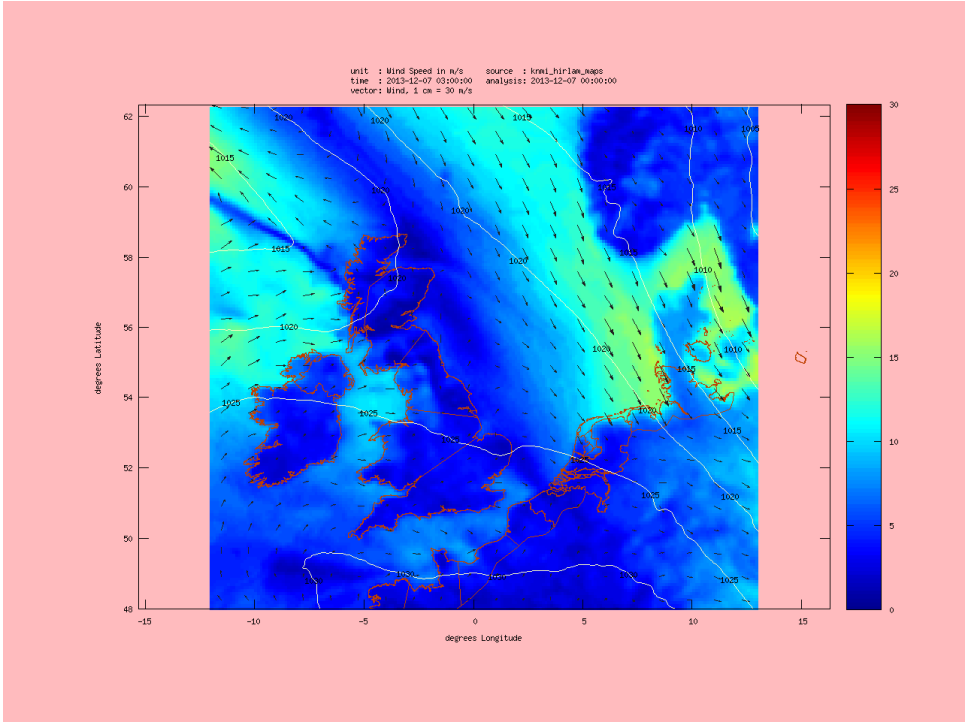














bijlage 10

Hoogste 50 hoogwaterstanden na 1900
(Den Helder en Harlingen na 1932)

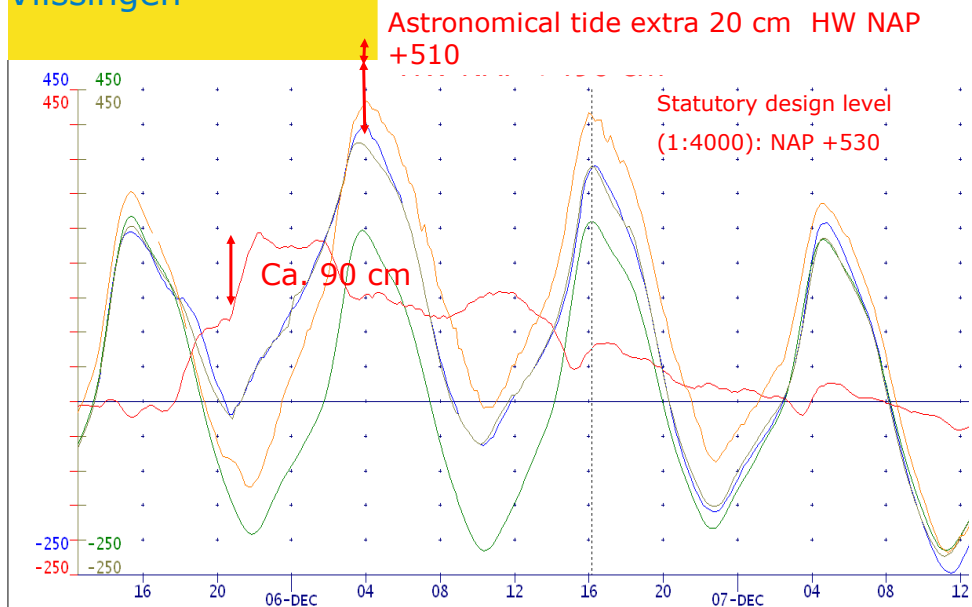
Top 35 water levels since 1900 for several locations, south to north

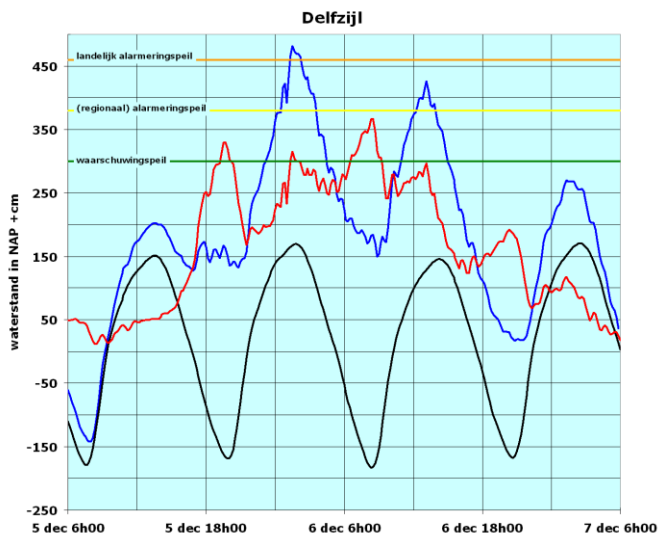
In red letters measured highest waterlevels December 5-6

- Green: above warning level
- Yellow: above regional alarm level
- Orange: above national alarm level

nr	Vlissingen		Hoek van Holland		Den Helder		Harlingen		Delfzijl	
	datum	stand in NAP +cm	datum	stand in NAP +cm	datum	stand in NAP +cm	datum	stand in NAP +cm	datum	stand in NAP +cm
1	01-02-1953	+455	01-02-1953	+385	01-02-1953	+325	03-01-1976	+369	01-11-2006	+483
2	06-12-2013	+399	09-11-2007	+316	31-01-1953	+312	22-12-1954	+369	06-12-2013	+453
3	03-01-1976	+394	06-12-2013	+381	03-01-1976	+297	26-02-1990	+366	28-01-1901	+453
4	12-03-1906	+392	23-12-1954	+300	22-12-1954	+289	23-12-1954	+366	13-03-1906	+451
5	28-01-1994	+387	13-01-1916	+300	23-12-1954	+277	31-01-1953	+366	04-02-1944	+448
6	27-02-1990	+384	03-01-1976	+298	26-02-1990	+275	01-02-1983	+355	16-02-1962	+446
7	14-11-1993	+383	26-11-1928	+296	09-11-2007	+271	20-01-1976	+353	04-01-1976	+435
8	01-03-1949	+382	30-12-1904	+296	01-02-1983	+270	09-11-2007	+350	13-01-1916	+432
9	26-11-1928	+374	12-03-1906	+290	21-02-1993	+265	28-01-1994	+344	06-12-2013	+426
10	15-11-1977	+373	28-01-1994	+288	06-12-1940	+251	05-12-2013	+342	28-01-1994	+425
11	16-11-1966	+373	27-02-1990	+284	14-02-1989	+253	16-02-1962	+340	09-11-2007	+421
12	23-11-1993	+372	16-11-1966	+280	01-02-2008	+251	01-02-1983	+334	19-11-1973	+413
13	02-01-1995	+371	10-12-1965	+280	26-02-1962	+251	18-01-2007	+331	19-01-1976	+408
14	02-02-1983	+371	14-02-1989	+279	06-12-1940	+251	21-02-1993	+331	03-01-1976	+406
15	28-02-1990	+370	14-12-1973	+279	27-02-1990	+250	27-02-1990	+330	10-01-1995	+403
16	23-11-1930	+370	21-03-2008	+275	20-01-1976	+248	01-01-1995	+329	14-12-1973	+399
17	09-11-2007	+367	21-12-2003	+272	18-03-2007	+245	13-12-1973	+327	31-12-1977	+396
18	01-03-1961	+367	01-01-1995	+270	18-01-2007	+242	01-11-2006	+326	22-12-1954	+393
19	10-12-1965	+365	24-12-1954	+270	28-01-1994	+242	18-03-2007	+320	27-02-1990	+392
20	30-12-1904	+365	01-03-1949	+270	12-01-2007	+240	20-01-1960	+320	24-11-1981	+391
21	01-03-1990	+364	07-04-1943	+268	29-01-1938	+240	03-01-1976	+319	02-02-1983	+388
22	01-02-1953	+364	15-11-1977	+267	01-11-2006	+238	01-12-1936	+319	28-02-1990	+387
23	29-08-1996	+361	26-01-1944	+267	02-02-1969	+238	04-03-2008	+319	24-11-1981	+385
24	11-12-1936	+360	23-11-1908	+266	06-08-1948	+238	01-03-2008	+317	02-12-1917	+382
25	26-01-1944	+358	14-11-1993	+265	01-01-1995	+236	12-01-2007	+309	30-01-2000	+381
26	02-01-1995	+357	25-01-1993	+265	28-01-1994	+234	03-11-1970	+305	18-03-2007	+378
27	23-12-1954	+356	01-02-1953	+265	20-12-1991	+233	07-12-1940	+305	12-01-2007	+378
28	27-02-1980	+355	06-12-1940	+265	13-01-1976	+233	14-11-1977	+304	06-12-1973	+373
29	14-12-1973	+355	01-12-1936	+265	27-10-2002	+231	28-01-1994	+303	01-03-2008	+370
30	11-11-1992	+354	28-02-1990	+264	18-12-1979	+231	24-11-1981	+303	13-12-1929	+368
31	14-11-1984	+354	02-02-1983	+264	20-01-1960	+230	20-12-1977	+303	03-12-1999	+366
32	13-01-1916	+353	06-11-1922	+263	19-01-1945	+230	02-02-1969	+302	28-01-1994	+366
33	19-10-1996	+352	17-02-1962	+262	28-10-1935	+229	09-01-1958	+302	18-09-1914	+366
34	28-02-1967	+352	11-11-1912	+262	01-12-1936	+228	12-12-1990	+300	03-12-1917	+365
35	28-11-1974	+351	02-01-1995	+261	30-01-2000	+227	24-11-1981	+300	02-01-1995	+364

Vlissingen





35

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5

Conclusions



- The storm surge caused a extreme water rise in the northern coastal area (Eems-Dollard)
- Delfzijl had a 1:50 per year event
- The maximum surge and high tide were (luckily) not in phase
- According to the procedures
 - Oosterscheldebarrier closed
 - Hollandse IJsselbarrier closed
 - Maeslantbarrier did not close
 - Hartelbarrier did not close
 - Passages through the levees were closed (Den Oever, Harlingen en Delfzijl).
- As expected there was relatively little damage at the coastal defences (dunes and levees)
- There was no anxiety among the people in the Netherlands, other than: will the train still go?



36

Rijkswaterstaat
The Sinterklaasstorm 2013-12-5



Does coordination stop when the storm is over?



- The day after, LCO asked the water boards for a quick scan of the damage on levees, dunes etc.
- In case of much and grave damage along the coast, national coordination on mobilizing emergency measure could be needed
- LCO can coordinate in that situation
- Luckily that was not necessary