



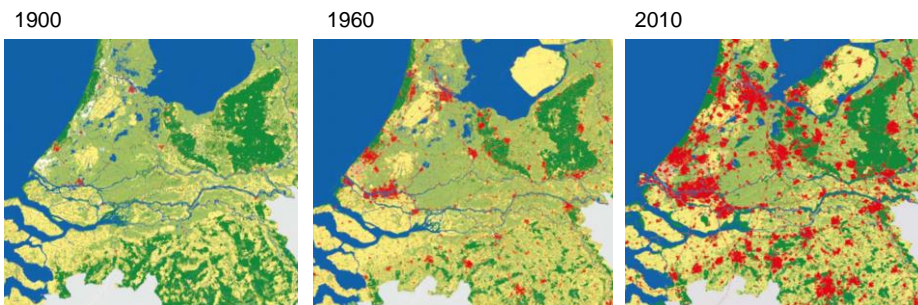
## Flood hazard mapping

### on the purposeful combination of individual flood characteristics in behalf of hazard zoning

Frans Klijn, Frank Alberts (Rijkswaterstaat-WVL), Karin de Bruijn, Kymo Slager & Bas van de Pas

25 september 2014

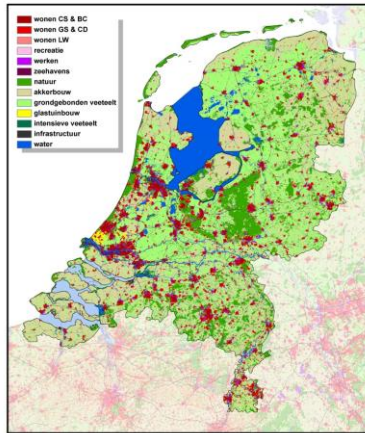
## Spatial development causes increase of vulnerability



- Main cause of increasing flood risk world-wide: population and economic growth
- Up to now in Netherlands: no regulation of development planning (except river floodplains)

## Further increase of vulnerability (scenarios)

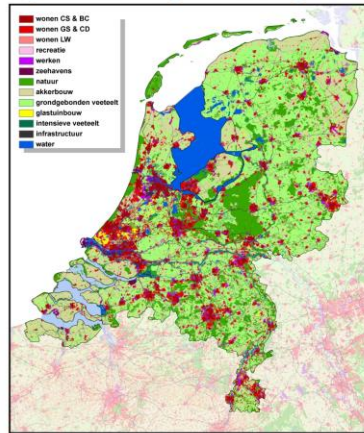
Land use 2000



Project "Nederland Later"  
versie 27 juli 2006

Milieu en Natuur  
Planbureau

Land use 2040 ?



Project "Nederland Later"  
versie 27 juli 2006

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## Policy background

EU Directive requires: Flood Risk Maps and Flood Risk Management Plans

Netherlands: Delta Programme 21<sup>st</sup> century (Flood Security and Spatial Development)

Netherlands' minister of Infrastructure & Environment:

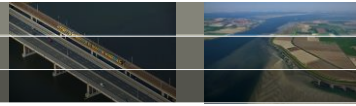
*"I find it very important that flood risk and flood-proof development are fully taken into account in spatial planning"*

Required: policy framework for location policy (*elsewhere?*) and building codes (*otherwise?*)

Applies to new developments and re-development (brownfields, etc.)

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## Terminology: risk or hazard?



FLOODsite (*'Language of Risk'*, 2006; [www.floodsite.net](http://www.floodsite.net))

- Risk = probability \* consequence
- Risk = hazard  $\cap$  vulnerability

Hazard: "the *potential* to cause harm"

Risk: "the probability that *actual* harm occurs" ("without people no risk")

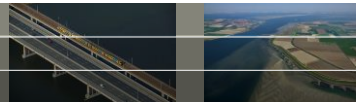
Elaborated in EXCIMAP (*'European Exchange Circle on Flood Mapping'*; Handbook on good practice on flood mapping in Europe, 2007)

Adopted by EU Flood Directive

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## Supportive tools



Flood hazard zones

Classification of land use types (developments) after 'vulnerability'  
Guidance (policy framework) for communities etc.

Objective of hazard zoning:

*to provide a clear, unambiguous and 'stable' map of hazard zones for which specific policy guidance can be defined*

Character:

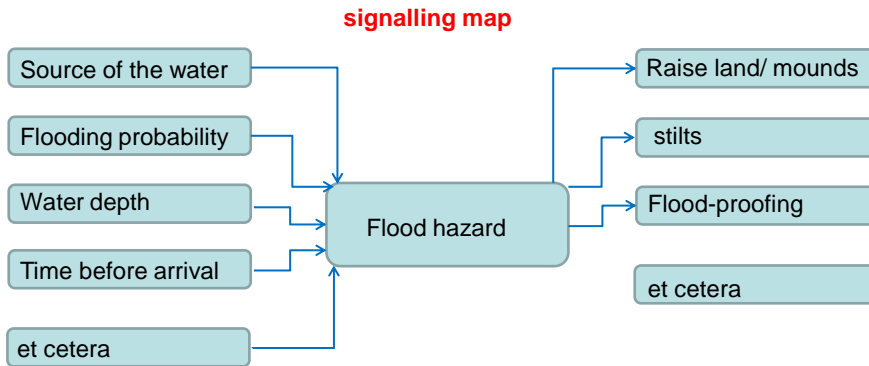
*"aid for deciding whether further investigations are necessary (signalling)*

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## Position of hazard zoning map relative to background in maps and derivatives

Background maps  
(EU Floods Directive)

Derived maps:  
'suitability for ...'



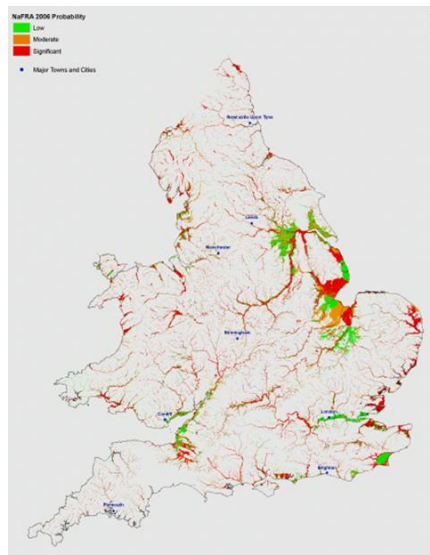
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## Examples from abroad (e.g the UK)?

PPS25 (policy statement)

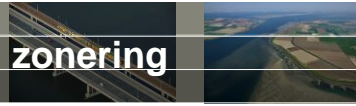
Environment Agency  
'Flood Map'



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## Needed: hazard maps/ hazard zoning



Many maps made available in context of EU Directive ([www.risicokaart.nl](http://www.risicokaart.nl)), but ...

which one to choose? (1 hazard zoning map)

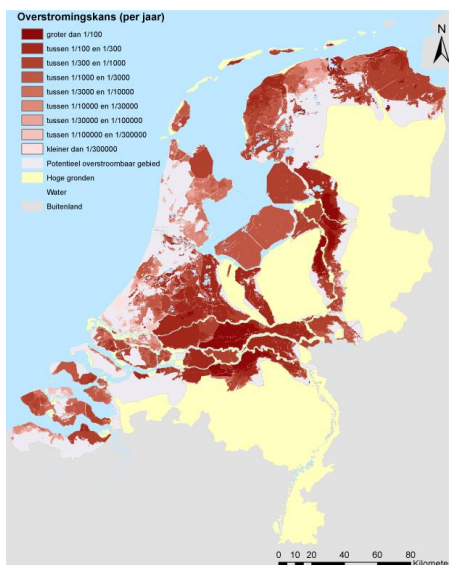
Hazard for people (fatality)  $\neq$  hazard for property (damage)

- Probability
- Maximum depth
- Flow velocity
- Rising speed flood water
- Arrival of first flood water
- Final depth
- Flood duration

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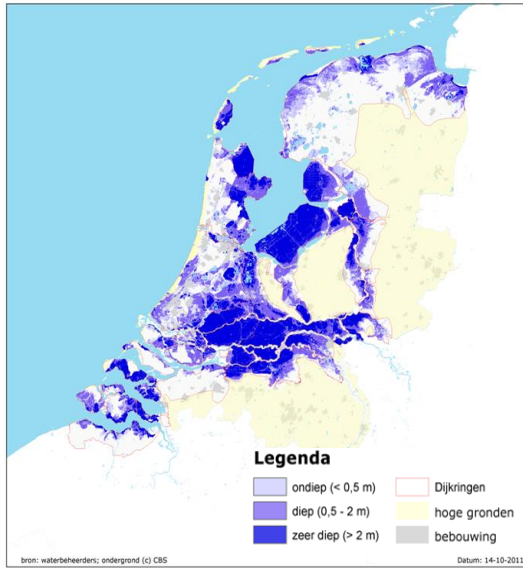
## Flooding probability (present/ reference DP-V) (failing embankments only)



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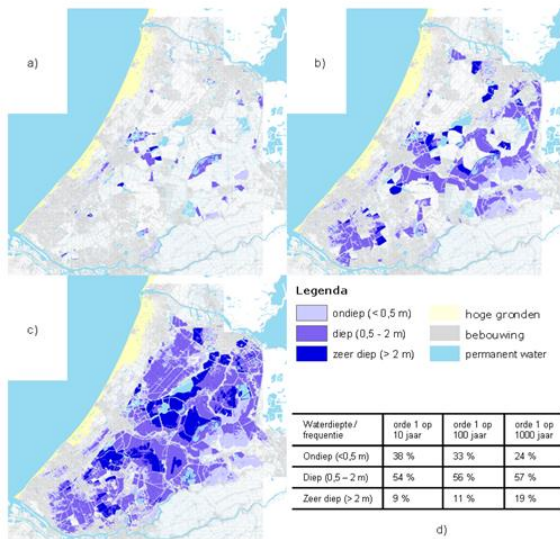
## Maximum water depth (failing embankment)



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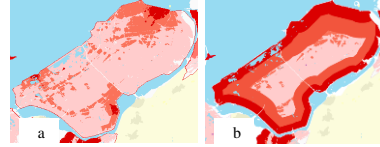
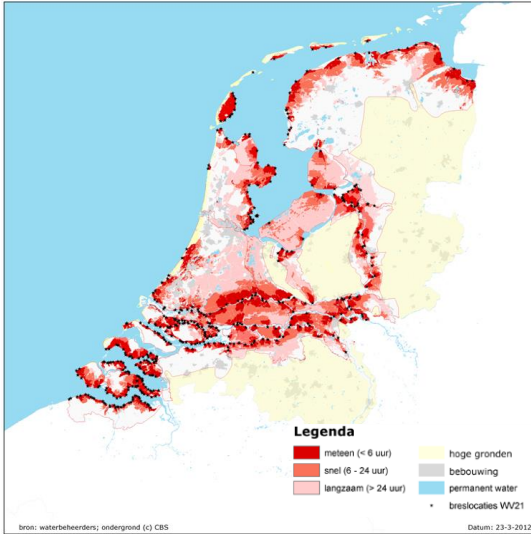
## But relationship depth – probability is not unambiguous



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**For fatalities time to arrival of first flood water relevant**

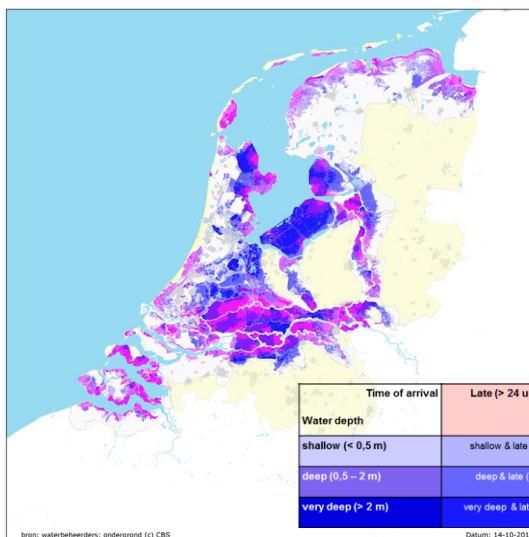


Arrival time depends on available simulations  
a) from scenarios versus b) generalised

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**Common approach: combination by overlay (see EXCIMAP)**



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## Alternative: new concepts/ modelling approach

**(Local) Flood Fatality Hazard: FFH** (often called LIR)

**(Local) Flood Damage Hazard: FDH**

result of modelling 'hypothetical people', resp. 'hypothetical land use'

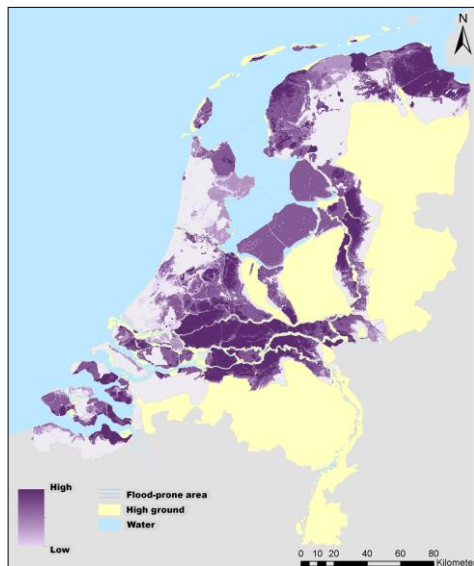
allows combining all relevant factors/ variables

Allows *adding up* hazard from all sources/ various probabilities  
(pluvial, groundwater, insufficient discharge, river floods (overflow),  
breaching embankments)

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## (Local) Flood Fatality Hazard (FFH) ('unclassified'/ breaches only)

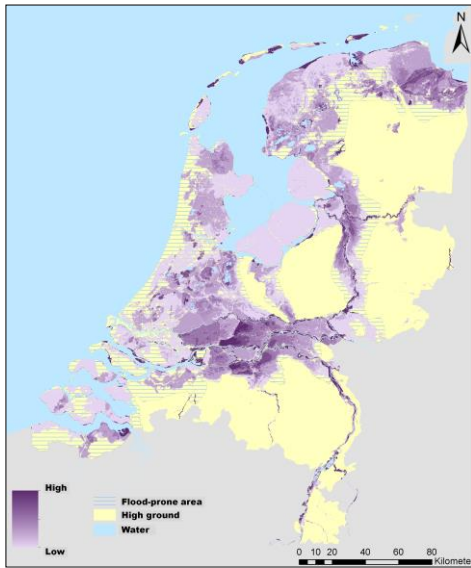


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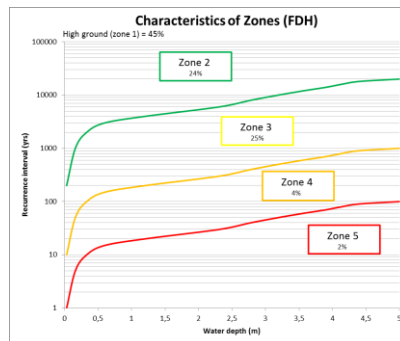
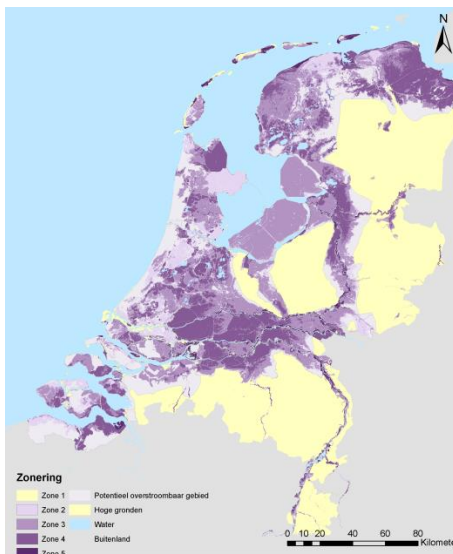
**(Local) Flood Damage Hazard (FDH) ('unclassified' all floods)**



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**Hazard Zones (classified): based on FDH (+ FFH)**



Advantages: summation possible, all floods, both damage and fatalities

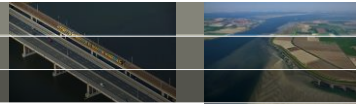
Subjective elements in setting borders:

- active floodplain = zone 5
- FFH > 10<sup>-6</sup>: zone 3 becomes 4

Remarks: not as intuitive as flooding depth or probability alone

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## Conclusions



Flood hazard zoning should be based on all relevant characteristics

This is difficult for different flood sources, especially for protected area (flood defences/ failure probabilities), because depth and probability are not correlated (and the rest!)

The new concepts of Flood Damage Hazard and Flood Fatality Hazard allow combining *all relevant information* in a scientifically sound way (*publication in prep.: De Bruijn et al.*)

Their classification and combination of the 2 requires a certain degree of interpretation/ expert judgement (a subjective element)

The approach yields a 'simple' and 'sound' map of hazard zones, which may serve for signalling: *"closer investigations into flood hazard needed before urban (re-)development"*